

General Assembly

January Session, 2003

Raised Bill No. 6426

LCO No. 2862

Referred to Committee on Education

Introduced by: (ED)

AN ACT CONCERNING INDOOR AIR QUALITY IN SCHOOLS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (*Effective July 1, 2003*) As used in this section,
sections 10-220, 10-282, 10-283 and 10-291 of the general statutes, as
amended by this act, and sections 3 and 4 of this act:

(1) "Indoor environmental quality" means the quality of facets of the
environment that affect the health of the occupants of school facilities
including, but not limited to, air quality, the presence of radon and
water quality;

8 (2) "School activity hours" means the time of day in which students9 or school personnel occupy school facilities;

(3) "HVAC system" means the equipment, distribution network and
terminals that provide, either collectively or individually, the process
of heating, ventilation or air conditioning to a building; and

(4) "Bioaerosols" means microbiological airborne particles including,but not limited to, fungi, mold and bacteria.

15 Sec. 2. Section 10-291 of the general statutes is repealed and the 16 following is substituted in lieu thereof (*Effective July 1, 2003*):

17 (a) No school building project for which state assistance is sought 18 shall be undertaken except according to a plan and on a site approved 19 by the [state] Department of Education, the town or regional board of 20 education and by the building committee of such town or district. No 21 such school building project shall be undertaken at an expense 22 exceeding the sum which the town or regional district may 23 appropriate for the project. In the case of a school building project 24 financed in whole or in part by an energy conservation lease purchase 25 agreement, the expense of the project shall not exceed the sum which 26 the town or regional school district approved for the project. In the 27 case of a school building project which is a construction, renovation or 28 replacement of a building to be used for public school purposes, the 29 town or regional board of education and the building committee of 30 such town or district shall include in its application a Phase I 31 environmental site assessment in accordance with the American 32 Society for Testing and Materials Standard E1527, Standard Practice 33 for Environmental Site Assessments: Phase I Environmental Site 34 Assessment Process, or similar subsequent standards. A copy of final 35 plans and specifications for each phase of site development and 36 construction of all school building projects and for each phase thereof 37 including site development shall be filed with the Commissioner of 38 Education subject to the provisions of section 10-292 before the start of 39 such phase of development or construction shall be begun. A town or 40 regional school district may commence a phase of development or 41 construction before completion of final plans and specifications for the 42 whole project provided a copy of the latest preliminary plan and cost 43 estimate for such project which has been approved by the town or 44 regional board of education and by the building committee shall be 45 submitted with the final plans and specifications for such phase. Any 46 board of education which, prior to the approval of a grant commitment 47 by the General Assembly, commences any portion of a school 48 construction project or causes any such project to be let out for bid,

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| shall not be eligible for a school construction grant until a grant |
| commitment is so approved. |
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| (b) The Department of Education may not approve a school |
| <u>building project plan or site, as applicable, if:</u> |
| (1) In the case of a school building project that is a construction, |
| renovation or replacement of a building, the Phase I environmental site |
| assessment indicates that the site cannot, within reasonable |
| expenditures, meet the criteria for residential properties in regulations |
| adopted pursuant to section 22a-133k. |
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| <u>(2) The site is an area of moderate or high radon potential, as</u> |
| indicated in the Department of Environmental Protection's Radon |
| Potential Map, or similar subsequent publications, except where the |
| school building project plan incorporates construction techniques to |
| <u>mitigate radon levels in the air of the facility.</u> |
| (3) The plans incorporate flat-roof construction that does not have |
| <u>adequate pitch towards drains in order to prevent pooling of water.</u> |
| adequate pitch towards drams in order to prevent pooling of water. |
| (4) In the case of a construction, renovation or replacement of a |
| school building, the plans do not incorporate the Sheet Metal and Air |
| Conditioning Contractors National Association's publication entitled |
| "Indoor Air Quality Guidelines for Occupied Buildings Under |
| Construction" or similar subsequent publications. |
| Sec. 2 (NIEW) (Effective Luke 1, 2002) (a) For purposes of this section |
| Sec. 3. (NEW) (<i>Effective July 1, 2003</i>) (a) For purposes of this section |
| "Standard 62" means the American Society of Heating, Ventilating and Air Conditioning Engineers Standard 62 entitled "Ventilation for |
| Acceptable Indoor Air Quality", as incorporated by the State Building |
| Code adopted under section 29-252 of the general statutes. |
| Code adopted under section 23-252 of the general statutes. |
| (b) Each local or regional board of education that, on or after the |
| date of the adoption of Standard 62, installed or renovated its HVAC |
| system through a school building project grant pursuant to chapter 173 |
| of the general statutes shall ensure that its HVAC system is (1) |
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79 maintained and operated in accordance with Standard 62, and (2) 80 operated continuously during school activity hours except (A) during 81 scheduled maintenance and emergency repairs, and (B) during periods 82 for which school officials can demonstrate to the local or regional 83 board of education's satisfaction that the quantity of outdoor air 84 supplied by an air supply system that is not mechanically driven meets 85 the Standard 62 requirements for air changes per hour.

(c) Each local or regional board of education that, prior to the date of
the adoption of Standard 62, installed or renovated its HVAC system
through a school building project grant pursuant to chapter 173 of the
general statutes shall ensure that its HVAC system is maintained and
operated in accordance with the prevailing maintenance and standards
at the time of the installation or renovation of the HVAC system.

Sec. 4. (NEW) (*Effective July 1, 2003*) Notwithstanding the provisions of section 10-286 of the general statutes, the Commissioner of Education shall not include the area necessary to support an HVAC system in the calculation of the number of gross square feet per pupil pursuant to said section 10-286.

97 Sec. 5. Section 10-283 of the general statutes is amended by adding98 subsection (f) as follows (*Effective July 1, 2003*):

99 (NEW) (f) No application for a school building project authorized 100 under subdivision (7) of section 10-282, as amended by this act, for the 101 purpose of remediation of any documented indoor environmental 102 quality deficiency shall be accepted unless the application is 103 accompanied by a report on a review, inspection or evaluation of the 104 following: (1) Radon levels in the water and the air; (2) potential for 105 exposure to bioaerosols; (3) chemical compounds of concern to indoor 106 air quality including, but not limited to, volatile organic compounds; 107 (4) the degree of pest infestation, including, but not limited to, insects 108 and rodents; (5) the degree of pesticide usage; (6) the presence of, and 109 the plans for removal of, any hazardous substances that are contained 110 on the list prepared pursuant to Section 302 of the federal Emergency Planning and Community Right-to-Know Act, 42 USC 9601 et seq.; (7)
ventilation systems; (8) plumbing, including water distribution
systems, drainage systems and fixtures; and (9) the use of space,
particularly areas designed to be unoccupied.

Sec. 6. Section 10-287 of the general statutes is amended by addingsubsection (e) as follows (*Effective July 1, 2003*):

(NEW) (e) For any project to correct indoor air quality deficiencies pursuant to subdivision (7) of section 10-282, as amended by this act, the commissioner may withhold grant approval if the applicant does not provide acceptable evidence that building maintenance staff responsible for such facility are receiving training in the appropriate areas of plant operations with specific training relative to indoor air quality.

Sec. 7. Section 10-282 of the general statutes is amended by adding
subdivision (19) as follows (*Effective July 1, 2003*):

126 (NEW) (19) "Indoor air quality improvement" means the 127 remediation of any documented indoor environmental quality 128 deficiency not specifically covered under a health, safety or building 129 code based on a determination by a state agency having jurisdiction 130 over such matters. The University of Connecticut Health Center 131 Division of Occupational and Environmental Medicine or other 132 consultants may provide consultation to evaluate whether the 133 conditions do not provide for adequate indoor environmental quality 134 and cannot be remedied through ordinary maintenance, provided the 135 applicant submits documentation that the proposed remedies will be 136 both corrective and preventative.

Sec. 8. Subsection (b) of section 10-283 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective July 1*, 2003):

140 (b) Notwithstanding the application date requirements of this

141 section, the Commissioner of Education may approve applications for 142 grants to assist school building projects to remedy damage from fire 143 and catastrophe, to correct safety, health and other code violations, to 144 replace roofs, to effect indoor air quality improvement, or to purchase 145 and install portable classroom buildings at any time within the limit of 146 available grant authorization and make payments thereon within the 147 limit of appropriated funds, provided portable classroom building 148 projects shall not create a new facility or cause an existing facility to be 149 modified so that the portable buildings comprise a substantial 150 percentage of the total facility area, as determined by the 151 commissioner.

152 Sec. 9. Subsection (a) of section 10-286 of the general statutes is 153 amended by adding subdivision (9) as follows (*Effective July 1, 2003*):

154 (NEW) (9) In the case of projects for indoor air quality 155 improvement, the eligible percentage, as determined in section 10-156 285a, of the eligible cost as determined by the Commissioner of 157 Education.

Sec. 10. Section 10-220 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2003*):

160 (a) Each local or regional board of education shall maintain good 161 public elementary and secondary schools, implement the educational 162 interests of the state as defined in section 10-4a and provide such other 163 educational activities as in its judgment will best serve the interests of 164 the school district; provided any board of education may secure such 165 opportunities in another school district in accordance with provisions 166 of the general statutes and shall give all the children of the school 167 district as nearly equal advantages as may be practicable; shall provide 168 an appropriate learning environment for its students which includes 169 (1) adequate instructional books, supplies, materials, equipment, 170 staffing, facilities and technology, (2) equitable allocation of resources 171 among its schools, and (3) a safe school setting; shall have charge of the 172 schools of its respective school district; shall make a continuing study

173 of the need for school facilities and of a long-term school building 174 program and from time to time make recommendations based on such 175 study to the town; shall undertake maintenance of its facilities, 176 including, but not limited to, maintenance that is necessary to protect 177 indoor environmental quality; shall implement an ongoing prevention 178 program such as the Environmental Protection Agency's Indoor Air 179 Quality Tools for Schools program to protect the indoor environmental 180 quality of its facilities; shall report annually to the Commissioner of 181 Education on the condition of its facilities and the action taken to 182 implement its long-term school building program, which report the 183 commissioner shall use to prepare an annual report that said 184 commissioner shall submit in accordance with section 11-4a to the joint 185 standing committee of the General Assembly having cognizance of 186 matters relating to education; shall advise the Commissioner of 187 Education of the relationship between any individual school building 188 project pursuant to chapter 173 and such long-term school building 189 program; shall have the care, maintenance and operation of buildings, 190 lands, apparatus and other property used for school purposes and at 191 all times shall insure all such buildings and all capital equipment 192 contained therein against loss in an amount not less than eighty per 193 cent of replacement cost; shall determine the number, age and 194 qualifications of the pupils to be admitted into each school; shall 195 develop and implement a written plan for minority staff recruitment 196 for purposes of subdivision (3) of section 10-4a; shall employ and 197 dismiss the teachers of the schools of such district subject to the 198 provisions of sections 10-151 and 10-158a; shall designate the schools 199 which shall be attended by the various children within the school 200 district; shall make such provisions as will enable each child of school 201 age, residing in the district to attend some public day school for the 202 period required by law and provide for the transportation of children 203 wherever transportation is reasonable and desirable, and for such 204 purpose may make contracts covering periods of not more than five 205 years; may place in an alternative school program or other suitable 206 educational program a pupil enrolling in school who is nineteen years

207 of age or older and cannot acquire a sufficient number of credits for 208 graduation by age twenty-one; may arrange with the board of 209 education of an adjacent town for the instruction therein of such 210 children as can attend school in such adjacent town more conveniently; 211 shall cause each child five years of age and over and under eighteen 212 years of age who is not a high school graduate and is living in the 213 school district to attend school in accordance with the provisions of 214 section 10-184, and shall perform all acts required of it by the town or 215 necessary to carry into effect the powers and duties imposed by law.

216 (b) The board of education of each local or regional school district 217 shall, with the participation of parents, students, school administrators, 218 teachers, citizens, local elected officials and any other individuals or 219 groups such board shall deem appropriate, prepare a statement of 220 educational goals for such local or regional school district. The 221 statement of goals shall be consistent with state-wide goals pursuant to 222 subsection (c) of section 10-4. Each local or regional board of education 223 shall develop student objectives which relate directly to the statement 224 of educational goals prepared pursuant to this subsection and which 225 identify specific expectations for students in terms of skills, knowledge 226 and competence.

227 (c) Annually, each local and regional board of education shall 228 submit to the Commissioner of Education a strategic school profile 229 report for each school under its jurisdiction and for the school district 230 as a whole. The superintendent of each local and regional school 231 district shall present the profile report at the next regularly scheduled 232 public meeting of the board of education after each November first. 233 The profile report shall provide information on measures of (1) student 234 needs, (2) school resources, including technological resources and 235 utilization of such resources and infrastructure, (3) student and school 236 performance, (4) equitable allocation of resources among its schools, 237 (5) reduction of racial, ethnic and economic isolation, and (6) special 238 education. For purposes of this subsection, measures of special 239 education include (A) special education identification rates by

240 disability, (B) rates at which special education students are exempted 241 from mastery testing pursuant to section 10-14q, (C) expenditures for 242 special education, including such expenditures as a percentage of total 243 expenditures, (D) achievement data for special education students, (E) 244 rates at which students identified as requiring special education are no 245 longer identified as requiring special education, (F) the availability of 246 supplemental educational services for students lacking basic 247 educational skills, (G) the amount of special education student 248 instructional time with nondisabled peers, (H) the number of students 249 placed out-of-district, and (I) the actions taken by the school district to 250 improve special education programs, as indicated by analyses of the 251 local data provided in subparagraphs (A) to (H), inclusive, of this 252 subdivision.

(d) Prior to January 1, 2005, and biennially thereafter, qualified 253 254 personnel or qualified contractors of a local or regional board of 255 education shall conduct a uniform inspection and evaluation program 256 of the indoor environmental quality of its schools, such as the 257 Environmental Protection Agency's Indoor Air Quality Tools for 258 Schools Program, unless such building is constructed, renovated or 259 replaced on or after January 1, 2003, in which case such building need 260 only be inspected once every five years during the ten years following 261 such construction, renovation or replacement, and biennially thereafter. The inspection and evaluation program shall include, but 262 263 not be limited to, a review, inspection or evaluation of the following: 264 (1) The HVAC systems; (2) radon levels in the water and the air; (3) 265 potential for exposure to bioaerosols; (4) chemical compounds of 266 concern to indoor air quality including, but not limited to, volatile 267 organic compounds; (5) the degree of pest infestation, including, but 268 not limited to, insect and rodents; (6) the degree of pesticide usage; (7) 269 the presence of and the plans for removal of any hazardous substances 270 that are contained on the list prepared pursuant to Section 302 of the 271 federal Emergency Planning and Community Right-to-Know Act, 42 272 USC 9601 et seq.; (8) ventilation systems; (9) plumbing, including 273 water distribution systems, drainage systems and fixtures; (10)

- 274 building structural elements, including, but not limited to, roofing,
- 275 basements or slabs; and (11) the use of space, particularly areas that
- 276 were designed to be unoccupied.

| This act shall take effect as follows: | |
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| Section 1 | July 1, 2003 |
| Sec. 2 | July 1, 2003 |
| Sec. 3 | July 1, 2003 |
| Sec. 4 | July 1, 2003 |
| Sec. 5 | July 1, 2003 |
| Sec. 6 | July 1, 2003 |
| Sec. 7 | July 1, 2003 |
| Sec. 8 | July 1, 2003 |
| Sec. 9 | July 1, 2003 |
| Sec. 10 | July 1, 2003 |

Statement of Purpose:

To provide assistance and direction to school districts to improve the quality of air in school buildings.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]